



General Assembly

February Session, 2004

***Raised Bill No. 108***

LCO No. 1107

\*01107\_\_\_\_\_INS\*

Referred to Committee on Insurance and Real Estate

Introduced by:  
(INS)

***AN ACT CONCERNING APPEALS OF HEALTH CARE  
DETERMINATIONS MADE TO THE INSURANCE COMMISSIONER.***

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Section 38a-478n of the general statutes, as amended by  
2 section 94 of public act 03-278, is repealed and the following is  
3 substituted in lieu thereof (*Effective October 1, 2004*):

4 (a) [On or after January 1, 1998, any] Any enrollee, or any provider  
5 acting on behalf of an enrollee with the enrollee's consent, who has  
6 exhausted the internal mechanisms provided by a managed care  
7 organization or utilization review company to appeal [a] the denial of  
8 a claim based on medical necessity or a determination not to certify an  
9 admission, service, procedure or extension of stay, regardless of  
10 whether such determination was made before, during or after the  
11 admission, service, procedure or extension of stay, may appeal such  
12 denial or determination to the commissioner.

13 (b) (1) To appeal a [decision under the provisions of] denial or  
14 determination pursuant to this section [,] an enrollee or any provider  
15 acting on behalf of an enrollee shall, [within] not later than thirty days

16 [from] after receiving [a] final written notice of the denial or  
17 determination from the enrollee's managed care organization or  
18 utilization review company, file a written request with the  
19 commissioner. The appeal shall be on forms prescribed by [said] the  
20 commissioner and shall include the filing fee provided for in  
21 subdivision (2) of this section and a general release executed by the  
22 enrollee for all medical records pertinent to the appeal.

23 (2) The filing fee shall be twenty-five dollars and shall be deposited  
24 [into] in the Insurance Fund established in section 38a-52a. If the  
25 commissioner finds that an enrollee is indigent or unable to pay the  
26 fee, the commissioner shall waive the fee.

27 (3) Upon receipt of the appeal together with the executed release  
28 and appropriate fee, the commissioner shall assign the appeal for  
29 review to an entity as defined in subsection (c) of this section.

30 (4) Upon receipt of the request for appeal from the commissioner,  
31 the entity conducting the appeal shall conduct a preliminary review of  
32 the appeal and accept [it] the appeal if such entity determines: (A) The  
33 individual was or is an enrollee of the managed care organization; (B)  
34 the benefit or service that is the subject of the complaint or appeal  
35 reasonably appears to be a covered service, benefit or service under the  
36 agreement provided by contract to the enrollee; (C) the enrollee has  
37 exhausted all internal appeal mechanisms provided; (D) the enrollee  
38 has provided all information required by the commissioner to make a  
39 preliminary determination including the appeal form, a copy of the  
40 final decision of denial and a fully-executed release to obtain any  
41 necessary medical records from the managed care organization and  
42 any other relevant provider.

43 (5) Upon completion of the preliminary review, the entity  
44 conducting such review shall immediately notify the member or  
45 provider, as applicable, in writing as to whether the appeal has been  
46 accepted for full review and, if not so accepted, the reasons [therefore]

47 why the appeal was not accepted for full review.

48 (6) If accepted for full review, the entity shall conduct such review  
49 in accordance with the regulations adopted by the commissioner, after  
50 consultation with the Commissioner of Public Health, in accordance  
51 with the provisions of chapter 54.

52 (c) To provide for such appeal the Insurance Commissioner, after  
53 consultation with the Commissioner of Public Health, shall engage  
54 impartial health entities to provide for medical review under the  
55 provisions of this section. Such review entities shall include (1) medical  
56 peer review organizations, (2) independent utilization review  
57 companies, provided any such organizations or companies are not  
58 related to or associated with any managed care organization and (3)  
59 nationally recognized health experts or institutions approved by the  
60 commissioner.

61 (d) (1) Not later than five business days after receiving a written  
62 request for any information set forth in this subdivision a managed  
63 care organization whose enrollee is the subject of an appeal shall  
64 provide to the enrollee, the enrollee's designee or the commissioner:  
65 (A) A copy of the entire policy or contract between the enrollee and the  
66 managed care organization, and (B) written verification of whether the  
67 enrollee's managed care plan is fully insured, self-funded, or otherwise  
68 funded.

69 (2) Failure of the managed care organization to provide a copy of  
70 the entire policy or contract within said five-day period or before the  
71 expiration of the thirty-day period for appeals set forth in subdivision  
72 (1) of subsection (b) of this section, whichever is later as determined by  
73 the commissioner, shall (A) create a presumption on the review entity,  
74 for purposes of accepting an appeal pursuant to subdivision (4) of  
75 subsection (b) of this section, that the benefit or service that is the  
76 subject of the appeal is a covered benefit under the applicable policy or  
77 contract and (B) entitle the Insurance Commissioner to require the  
78 managed care organization to reimburse the department for the

79 expenses related to the appeal, including, but not limited to, expenses  
 80 incurred by the review entity.

81 [(d)] (e) The commissioner shall accept the decision of the  
 82 [reviewing] review entity and the decision of the commissioner shall  
 83 be binding.

84 [(e)] (f) Not later than January 1, 2000, the Insurance Commissioner  
 85 shall develop a comprehensive public education outreach program to  
 86 educate health insurance consumers of the existence of the appeals  
 87 procedure established in this section. The program shall maximize  
 88 public information concerning the appeals procedure and shall  
 89 include, but not be limited to: (1) The dissemination of information  
 90 through mass media, interactive approaches and written materials; (2)  
 91 involvement of community-based organizations in developing  
 92 messages and in devising and implementing education strategies; and  
 93 (3) periodic evaluations of the effectiveness of educational efforts. The  
 94 Managed Care Ombudsman shall coordinate the outreach program  
 95 and oversee the education process.

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| This act shall take effect as follows: |                        |
| Section 1                              | <i>October 1, 2004</i> |

***Statement of Purpose:***

To revise external appeal provisions related to determinations made by managed care organizations.

*[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]*